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NATIONAL PSYCHOLOGICAL WARFARE PLANNING

PART I

Analysis of Major Categories and Requirements

PROBLEM

To determine the major categories and requirements for psychological warfare planning as a basis for establishment of planning priorities.

DISCUSSION

In order to establish priorities for psychological warfare planning, it is desirable to examine the major categories for such plans and to define the essential requirements in each category. The following analysis suggests three major categories which present special problems and outlines the broad requirements of plans in each category. The planning projects suggested in categories I, II, and III are illustrative, and do not prejudice the assignment of such projects to IFIS or other planning elements of departments and agencies.

I. Planning in time of peace for psychological warfare during general war:

A. Planning in this category is based on the following major assumptions:

1. The U.S. and its allies are engaged in a general war forced upon them by the USSR.
2. U.S. psychological warfare policy is centrally coordinated at the national level, with responsibility for the execution of psychological warfare decentralized under Department of Defense in theaters of military

SECRET

-2-

operations and the Department of State in areas other than military theaters.

3. U.S. psychological warfare policy and operations will be coordinated with allies.

B. U.S. national psychological warfare plans should include:

1. A national intelligence estimate.
2. A broad statement of national psychological warfare policies, objectives and tasks. Such statements should include broad objectives with respect to general target areas such as the Soviet Union, Soviet Satellites, enemy-occupied territory, Allied-occupied territory, Allied Nations, and neutral nations.

The statements should be subject to constant review and should recognize the necessity of reconciling our objectives with those of our allies.

3. Organizational principles for:
  - a. Centralized U.S. coordination of psychological warfare policy.
  - b. Policy coordination with allies.
  - c. Decentralized coordination of operations with allies in theaters of military operations and in areas other than military theaters.

IFIS-11-A

SECRET

SECRET

-3-

4. Regional and country enclosures to meet war contingencies which present special psychological warfare problems. Such enclosures would include policy objectives, special organizational arrangements and intelligence estimates necessary to carry out psychological warfare operations in time of war, and would provide for the assignment of planning tasks to individual agencies. Enclosures to be developed as a matter of priority should be determined on the basis of intelligence estimates and NSC reports.

5. Personnel and Training enclosures.

6. Techniques and equipment enclosures. These would include evaluation estimates of new devices and techniques.

7. Provision for implementation.

8. Logistics.

C. Planning projects which should be included in this category:

1. Revision of Psychological Warfare Principles, Objectives, Tasks and Themes.

2. Revision of Intelligence Estimates.

3. Organizational principles for decentralized execution of psychological warfare.

4. Regional and Country enclosures such as:

a. Germany.

b. Austria.

25X6

SECRET

II. Planning for Psychological Warfare in local hostilities and localized UN action to repel aggression.

A. Planning in this category is based on the following assumptions:

1. The U.S. is engaged in local military operations or in support of localized UN action against aggression.
2. Theaters of military operations may or may not have been established.
3. U.S. psychological warfare policy is centrally coordinated and decentralized operations are conducted by the Department of Defense in areas of hostilities and by the Department of State in other areas.
4. U.S. psychological warfare policy and operations will be coordinated with other countries supporting the United Nations action.

B. U.S. Plans in this category should include:

1. Broad statements and assumptions regarding U.S. and UN objectives and tasks.
2. Regional and country enclosures to meet specific contingencies which present special psychological warfare problems. Such enclosures would include policy objectives, special organizational arrangements and intelligence estimates necessary to carry

IFIS-11-A

SECRET

~~SECRET~~

-5-

out psychological warfare operations in support of UN action, and would provide for the assignment of planning tasks to individual agencies.

3. Organizational arrangements for:

- a. Coordination of U.S. policy with other countries in support of localized UN action.
- b. Coordination of operations in areas under United Nations command.
- c. Establishment of a unified channel for communications to the UN command.
- d. Provision for necessary intelligence and evaluation of psychological warfare operations.
- e. Personnel and training.

4. Provision for implementation.

5. Logistics.

C. Planning Projects which should be included in this category:

- 1. Statements and assumptions regarding U.S. and UN objectives and tasks.
- 2. Regional or country enclosures for:
  - a. Korea.
  - b. Indo China.
  - c. Formosa.
  - d. Iran.
  - e. Yugoslavia.

~~SECRET~~

~~Secret~~

-6-

III. Planning for current foreign information and propaganda in support of U.S. objectives in time of peace.

A. Planning in this category is based on the following assumptions:

1. The U.S., through the UN and regional organizations such as the NATO and the Organization of American States, is seeking to preserve peace and prevent aggression or general war.
2. U.S. foreign information policy is formulated and coordinated by the Secretary of State under NSC 59/1.
3. Detailed plans in support of overall national policy are developed by departments and agencies executing foreign information programs.
4. U.S. foreign information policy and operations are coordinated wherever practicable with other countries whose objectives and interests are similar to ours.

B. U.S. Plans in this category should include:

1. Intelligence estimates.
2. Broad statements and assumptions regarding U.S. and UN objectives and tasks.
3. Regional and country enclosures to meet contingencies which present special propaganda problems, of joint political, economic and military interest in support of U.S. national objectives. Such enclosures would include policy objectives, special organizational arrangements and intelligence.

IFIS-11-A

~~Secret~~

-7-

4. Provision for implementation.

C. Planning projects which should be included in this category:

1. Statement of overall propaganda objectives.
2. Regional and country enclosures for:
  - a. Propaganda implementation of NSC-68/1.
  - b. China.
  - c. Germany.
  - d. Indo China.
  - e. USSR.

IFIS-11-A

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